# **WEST VIRGINIA LEGISLATURE**

# **2020 REGULAR SESSION**

Introduced

# House Bill 4953

BY DELEGATE HANSHAW (MR. SPEAKER)

(BY REQUEST OF THE PUBLIC SERVICE COMMISSION)

[Introduced February 11, 2020; Referred to the

Committee on the Judiciary then Finance.]

1 A BILL to amend and reenact §8-12-17 of the Code of West Virginia, 1931, as amended; to amend 2 and reenact §8-16-18 of said code; to amend and reenact §8-19-4 of said code; to amend 3 and reenact §8-20-10 of said code; to amend and reenact §16-13-16 of said code; to 4 amend and reenact §16-13A-9 of said code; to amend and reenact §24-2-1, §24-2-4a, 5 and §24-2-11 of said code; and to amend said code by adding thereto a new article, 6 designated §24-2H-1, §24-2H-2, §24-2H-3, §24-2H-4, §24-2H-5, §24-2H-6, §24-2H-7, 7 §24-2H-8, and §24-2H-9; and to amend and reenact §31-15A-9 of said code, all relating to authorizing the Public Service Commission to protect the consumers of distressed and 8 9 failing water and wastewater utilities by ordering various corrective measures up to and 10 including acquisition of a failing utility by a capable water or wastewater utility all relating 11 to clarifying Public Service Commission jurisdiction over water and sewer utilities owned 12 by political subdivisions; establishing uniformity in the class of publications required by 13 municipalities and public service districts for the revision in rates: providing a time period 14 for the filing of and resolution of complaints filed at the Public Service Commission 15 regarding actions of public service districts and municipalities; cleaning up language 16 regarding reference to other sections of the code regarding notice requirements for 17 municipal utilities; and regarding the time period pertaining to the filing of appeals and the 18 resolution of the appeals for rate and construction projects decided by county 19 commissions; adding language to allow the commission to order the acquisition of failing water and wastewater utilities; and allowing water and/or wastewater utilities access to 20 21 public funds at below market rates and grants to repair, replace and improve acquired 22 failing utilities.

Be it enacted by the Legislature of West Virginia:

# **CHAPTER 8. MUNICIPAL CORPORATIONS.**

# ARTICLE 12. GENERAL AND SPECIFIC POWERS, DUTIES AND ALLIED RELATIONS OF MUNICIPALITIES, GOVERNING BODIES AND MUNICIPAL OFFICERS AND EMPLOYEES; SUITS AGAINST MUNICIPALITIES.

# §8-12-17. Sale or lease of municipal public utility.

1 In any case where a municipality owns a gas system, an electric system, a waterworks 2 system, a sewer system or other public utility and a majority of not less than 60 percent of the 3 members of the governing body thereof shall deem determines it for the best interest of such the 4 municipality that such the utility be sold or leased, the governing body may so sell or lease such 5 the gas system, electric system, waterworks system, sewer system or other public utility upon 6 such terms and conditions as said the governing body in its discretion considers in the best 7 interest of the municipality: *Provided*, That such the sale or lease may be made only upon: (1) 8 The publication of notice of a hearing before the governing body of the municipality, as a Class I 9 legal advertisement in compliance with the provisions of §59-3-1 et seq. of this code, in a 10 newspaper published and of general circulation in the municipality, such the publication to be 11 made not earlier than 20 days and not later than seven days prior to the hearing; and (2) the 12 approval by the Public Service Commission of West Virginia. The governing body, upon the 13 approval of the sale or lease by a majority of its members of not less than 60 percent of the 14 members of the governing body, shall have full power and authority to proceed to execute or 15 effect such the sale or lease in accordance with the terms and conditions prescribed in the 16 ordinance approved as aforesaid, and shall have power to do any and all things necessary or 17 incident thereto: *Provided*, *however*, That if at any time after such the approval and before the 18 execution of the authority under the ordinance, any person should present to the governing body 19 an offer to buy such the public utility at a price which exceeds by at least five percent the sale 20 price which shall have been so approved and authorized or to lease the same upon terms which 21 the governing body, in its discretion, shall consider more advantageous to the municipality than

22 the terms of the lease which shall have been previously approved as aforesaid, the governing 23 body shall have the power to accept such the subsequent offer, and to make such the sale or 24 such the lease to the person making the offer, upon approval of the offer by a majority of not less 25 than 60 percent of the members of the governing body; but, if a sale shall have been approved 26 by the governing body as aforesaid, and the subsequent proposition be for a lease, or, if a lease 27 shall have been approved by the governing body, and the subsequent proposition shall be for a 28 sale, the governing body shall have the authority to accept the same upon approval of the offer 29 by a majority of not less than 60 percent of the members of the governing body. The person 30 making such the proposition shall furnish bond, with security to be approved by the governing 31 body, in a penalty of not less than 25 percent of such the proposed bid, conditioned to carry such 32 the proposition into execution, if the same shall be approved by the governing body. In any case 33 where any such public utility shall be sold or leased by the governing body as hereinabove 34 provided, no part of the moneys derived from such the sale or lease shall be applied to the 35 payment of current expenses of the municipality, but the proceeds of such the sale or lease shall 36 may be applied in payment and discharge of any indebtedness created in respect to such the 37 public utility, and in case there be no indebtedness, the governing body, in its discretion, shall 38 have the power and authority to expend all such moneys when received for the purchase or 39 construction of fire fighting equipment and buildings for housing such the equipment, a municipal 40 building or city hall, and the necessary land upon which to locate the same, for capital investments 41 in public works projects, vehicles and equipment and law-enforcement vehicles and equipment, 42 for the demolition of dilapidated and abandoned buildings, or for the construction of paved streets, 43 avenues, roads, alleys, ways, sidewalks, sewers, storm water systems, floodwalls, and other like 44 permanent improvements, for fulfilling municipal pension and other post-employment benefit 45 obligations, or for reducing taxes, and for no other purposes. In case there be a surplus after the 46 payment of such the indebtedness, the surplus shall be used as aforesaid.

The requirements of this section shall not apply to the sale or lease of any part of the properties of any such public utility determined by the governing body to be unnecessary for the efficient rendering of the service of <del>such</del> the utility.

# ARTICLE 16. MUNICIPAL PUBLIC WORKS; REVENUE BOND FINANCING.

# PART VI. IMPOSITION OF RATES, FEES OR CHARGES.

# §8-16-18. Rates, fees or charges for services rendered by works.

The governing body shall have plenary power and authority and it shall be its duty, by ordinance, to establish and maintain just and equitable rates, fees or charges for the use and services rendered, or the improvement or protection of property, not to include highways, road and drainage easements, and/or stormwater facilities constructed, owned and/or operated by the West Virginia Division of Highways, provided or afforded, by such works, to be paid by the person using the same, receiving the services thereof, or owning the property improved or protected thereby, and may readjust rates, fees or charges from time to time.

8 When two or more municipalities take joint action under the provisions of this article, the 9 rates, fees or charges shall be established by each participating municipality, with the 10 concurrence of the other participating municipality or municipalities as to the amount of the rates, 11 fees or charges, and such rates, fees or charges may be the same with respect to each 12 municipality, or they may be different.

Rates, fees or charges heretofore or hereafter established and maintained for the improvement or protection of property, not to include highways, road and drainage easements, and/or stormwater facilities constructed, owned and/or operated by the West Virginia Division of Highways, provided or afforded by a municipal flood control system or flood walls, to be paid by the person owning the property improved or protected thereby, shall be collectible and enforceable from the time provided in any such ordinance, any provision of this or any other law to the contrary notwithstanding, if, at such time, such works, though not yet fully completed, are

20 nearing completion and the governing body is reasonably assured that the works will be21 completed and placed in operation without unreasonable delay.

All rates, fees or charges shall be sufficient in each year for the payment of the proper and reasonable expenses of repair (including replacements), maintenance and operation of the works, and for the payment of the sums herein required to be paid into the sinking fund. Revenues collected pursuant to the provisions of this section are considered the revenues of the works. No such rates, fees or charges shall may be established until after a public hearing at which all the users of the works and owners of the property served, or to be served thereby, and others interested, shall have an opportunity to be heard concerning the proposed rates, fees or charges.

29 After introduction of the proposed ordinance fixing the rates, fees or charges and before the same is finally adopted, notice of such hearing, setting forth the proposed schedule of such 30 31 rates, fees or charges, shall be given by publishing the same as a Class I-O Class I legal 32 advertisement in compliance with the provisions of §59-3-1 et seq. of this code, and the 33 publication area for the publication shall be such municipality or each such municipality, as the 34 case may be. Said notice shall be published at least five days before the date fixed in such notice 35 for the hearing, which hearing may be adjourned from time to time. No other or further notice to 36 parties in interest shall be is required.

After such hearing the ordinance establishing rates, fees or charges, either as originally proposed or introduced, or as modified and amended, shall be adopted and put into effect. A copy of the schedule of such rates, fees and charges so established shall be kept on file in the office of the board having charge of such works, and also in the office of the governing body or bodies, and shall be open to inspection by all parties in interest.

The rates, fees or charges so established for any class of users or property served shall be extended to cover any additional class of users or property thereafter served which fall within the same class, without the necessity of any hearing or notice. Any change or adjustment of rates, fees or charges may be made in the same manner as such rates, fees or charges were originally

established as provided in this section. The aggregate of the rates, fees or charges shall always
be sufficient for the expenses of repair (including replacements), maintenance and operation, and
for the sinking fund payments.

49 If any rate, fee or charge so established shall not be is not paid within 30 days after the 50 same is due, the amount thereof, together with a penalty of 10 percent and reasonable attorney's 51 fees, may be recovered by the board in a civil action in the name of the municipality or 52 municipalities, and in the case of rates, fees or charges due for services rendered, such rates, fees or charges, if not paid when due, may, if the governing body so provide in the ordinance 53 54 provided for under §8-16-7 of this code, constitute a lien upon the premises served by such works, 55 which lien may be foreclosed against such lot, parcel of land or building so served, in accordance with the laws relating to the foreclosure of liens on real property. Upon failure of any person 56 57 receiving any such service to pay for the same when due, the board may discontinue such service 58 without notice.

# ARTICLE 19. MUNICIPAL AND COUNTY WATERWORKS AND ELECTRIC POWER SYSTEMS.

# §8-19-4. Estimate of cost; ordinance or order for issuance of revenue bonds; interest on bonds; rates for services; exemption from taxation.

1 Whenever a municipality or county commission, shall under the provisions of this article, 2 determine decides to acquire, by purchase or otherwise, construct, establish, extend or equip a 3 waterworks system or an electric power system, or to construct any additions, betterments or 4 improvements to any waterworks or electric power system, it shall cause an estimate to be made 5 of the cost thereof, and may, by ordinance or order, provide for the issuance of revenue bonds 6 under the provisions of this article, which ordinance or order shall set forth a brief description of 7 the contemplated undertaking, the estimated cost thereof, the amount, rate or rates of interest, 8 the time and place of payment and other details in connection with the issuance of the bonds.

9 The bonds shall be in such form and shall be negotiated and sold in such manner and upon such 10 terms as the governing body of such municipality or county commission may, by ordinance or 11 order, specify. All the bonds and the interest thereon shall be exempt from all taxation by this 12 state, or any county, municipality or county commission, political subdivision or agency thereof. 13 Notwithstanding any other provision of this code to the contrary, the real and personal property 14 which a municipality or county has acquired and constructed according to the provisions of this 15 article, and any leasehold interest therein held by other persons, shall be deemed considered 16 public property and shall be exempt from taxation by the state, or any county, municipality or other 17 levying body, so long as the same is owned by the municipality or county: *Provided*, That with 18 respect to electric power systems, this exemption for real and personal property shall be 19 applicable only for the real and personal property: (1) Physically situate within the municipal or 20 county boundaries of the municipality or county which acquired or constructed the electric power 21 system and there was in place prior to the effective date of the amendments to this section made 22 in the year 1992 an agreement between the municipality and the county commission for payments 23 in lieu of tax; or (2) acquired or constructed with the written agreement of the county school board, 24 county commission and any municipal authority within whose jurisdiction the electric power 25 system is or is to be physically situate. Notwithstanding anything contained in this statute to the 26 contrary, this exemption shall be applicable to any leasehold or similar interest held by persons 27 other than a municipality or county only if acquired or constructed with the written agreement of 28 the county school board, county commission and any municipal authority within whose jurisdiction 29 the electric power system is or is to be physically situate: *Provided, however*, That payments 30 made to any county commission, county school board or municipality in lieu of tax pursuant to 31 such an agreement shall be distributed as if the payments resulted from ad valorem property 32 taxation. The bonds shall bear interest at a rate per annum set by the municipality or county 33 commission, payable at such times, and shall be payable as to principal at such times, not 34 exceeding 50 years from their date, and at such place or places, within or without the state, as

35 shall be prescribed in the ordinance or order providing for their issuance. Unless the governing 36 body of the municipality or county commission shall otherwise determine, the ordinance or order 37 shall also declare that a statutory mortgage lien shall exist upon the property so to be acquired. 38 constructed, established, extended or equipped, fix minimum rates or charges for water or 39 electricity to be collected prior to the payment of all of said bonds and shall pledge the revenues 40 derived from the waterworks or electric power system for the purpose of paying the bonds and 41 interest thereon, which pledge shall definitely fix and determine the amount of revenues which 42 shall be necessary to be set apart and applied to the payment of the principal of and interest upon 43 the bonds and the proportion of the balance of the revenues, which are to be set aside as a proper 44 and adequate depreciation account, and the remainder shall be set aside for the reasonable and 45 proper maintenance and operation thereof. The rates or charges to be charged for the services 46 from the waterworks or electric power system shall be sufficient at all times to provide for the 47 payment of interest upon all bonds and to create a sinking fund to pay the principal thereof as and 48 when the same become due, and reasonable reserves therefor, and to provide for the repair, 49 maintenance and operation of the waterworks or electric power system, and to provide an 50 adequate depreciation fund, and to make any other payments which shall be required or provided 51 for in the ordinance or order authorizing the issuance of said bonds: Provided, That the notice 52 given by the municipality or county commission for a change in rates or charges to be charged 53 for the services from the waterworks or electric power system, shall be provided by Class I legal 54 advertisement in a newspaper of general circulation in its service territory not less than one week 55 prior to the public hearing of the governing body of the municipality or the county commission

56 required for the approval of the change in rates or charges.

# **ARTICLE 20. COMBINED SYSTEMS.**

§8-20-10. Power and authority of municipality to enact ordinances and make rules and fix rates, fees or charges; deposit required for new customers; change in rates, fees or charges; failure to cure delinquency; delinquent rates, discontinuance of service;

reconnecting deposit; return of deposit; fees or charges as liens; civil action for recovery thereof; deferral of filing fees and costs in magistrate court action; limitations with respect to foreclosure.

1 (a)(1) The governing body of a municipality availing itself of the provisions of this article 2 shall have plenary power and authority to make, enact and enforce all necessary rules for the 3 repair, maintenance, operation and management of the combined system of the municipality and 4 for the use thereof. The governing body of a municipality also has the plenary power and authority 5 to make, enact and enforce all necessary rules and ordinances for the care and protection of any 6 such system for the health, comfort and convenience of the public, to provide a clean water 7 supply, to provide properly treated sewage insofar as it is reasonably possible to do and, if 8 applicable, to properly collecting and controlling the stormwater as is reasonably possible to do: 9 Provided, That no municipality may make, enact or enforce any rule, regulation or ordinance 10 regulating any highways, road or drainage easements or storm water facilities constructed, owned 11 or operated by the West Virginia Division of Highways.

12 (2) A municipality has the plenary power and authority to charge the users for the use and 13 service of a combined system and to establish required deposits, rates, fees or charges for such 14 purpose. Separate deposits, rates, fees or charges may be fixed for the water and sewer services 15 respectively and, if applicable, the stormwater services, or combined rates, fees or for the 16 combined water and sewer services, and, if applicable, the storm water services. Such deposits, 17 rates, fees or charges, whether separate or combined, shall be sufficient at all times to pay the 18 cost of repair, maintenance and operation of the combined system, provide an adequate reserve fund, an adequate depreciation fund and pay the principal and interest upon all revenue bonds 19 20 issued under this article. Deposits, rates, fees or charges shall be established, revised and 21 maintained by ordinance and become payable as the governing body may determine by 22 ordinance. The rates, fees or charges shall be changed, from time to time, as necessary, 23 consistent with the provisions of this article: *Provided*, That the notice given by the municipality

for a change in rates or charges to be charged for the services from the waterworks or electric power system, shall be provided by Class I legal advertisement in a newspaper of general circulation in its service territory not less than one week prior to the public hearing of the governing body of the municipality required for the approval of the change in rates or charges.

(3) All new applicants for service shall indicate to the municipality or governing body
whether they are an owner or tenant with respect to the service location. An entity providing
stormwater service shall provide a tenant a report of the stormwater fee charged for the entire
property and, if appropriate, that portion of the fee to be assessed to the tenant.

32 (4) The municipality or governing body, but only one of them, may collect from all new 33 applicants for service a deposit of \$100 or two twelfths of the average annual usage of the 34 applicant's specific customer class, whichever is greater, to secure the payment of water and 35 sewage service rates, fees and charges in the event they become delinguent as provided in this 36 section. In any case where a deposit is forfeited to pay service rates, fees and charges which 37 were delinquent and the user's service is disconnected or terminated, service may not be 38 reconnected or reinstated by the municipality or governing body until another deposit equal to 39 \$100 or a sum equal to two twelfths of the average usage for the applicant's specific customer 40 class, whichever is greater, is remitted to the municipality or governing body. After 12 months of 41 prompt payment history, the municipality or governing body shall return the deposit to the 42 customer or credit the customer's account with interest at a rate to be set by the Public Service 43 Commission: *Provided*, That where the customer is a tenant, the municipality or governing body 44 is not required to return the deposit until the time the tenant discontinues service with the 45 municipality governing body. Whenever any rates, fees, rentals or charges for services or facilities 46 furnished remain unpaid for a period of 20 days after they become due, the user of the services 47 and facilities provided is delinquent and the user is liable at law until all rates, fees and charges 48 are fully paid. The municipality or governing body may terminate water services to a delinguent 49 user of either water or sewage facilities, or both, 10 days after the water or sewage services

50 become delinquent regardless of whether the governing body utilizes the security deposit to 51 satisfy any delinquent payments: *Provided further,* That any termination of water service must 52 comply with all rules and orders of the Public Service Commission: *Provided, however*, That 53 nothing contained within the rules of the Public Service Commission shall be deemed to require 54 any requires agents or employees of the municipality or governing body to accept payment at the 55 customer's premises in lieu of discontinuing service for a delinquent bill.

(b) Whenever any rates, fees or charges for services or facilities furnished remain unpaid
for a period of 20 days after they become due, the user of the services and facilities provided shall
be delinquent and the municipality or governing body may apply any deposit against any
delinquent fee. The user is liable until such time as all rates, fees and charges are fully paid.

(c) All rates, fees or charges for water service, sewer service and, if applicable, stormwater 60 61 service, whenever delinquent, as provided by ordinance of the municipality, shall be liens of equal 62 dignity, rank and priority with the lien on such premises of state, county, school and municipal 63 taxes for the amount thereof upon the real property served. The municipality has the plenary 64 power and authority to enforce such lien in a civil action to recover the money due for services 65 rendered plus court fees and costs and reasonable attorney's fees: Provided, That an owner of 66 real property may not be held liable for the delinquent rates, fees or charges for services or 67 facilities of a tenant, nor shall any lien attach to real property for the reason of delinguent rates, 68 fees or charges for services or facilities of a tenant of the real property, unless the owner has 69 contracted directly with the municipality to purchase such services or facilities.

(d) Municipalities are hereby granted a deferral of filing fees or other fees and costs
incidental to filing an action in magistrate court for collection of the delinquent rates and charges.
If the municipality collects the delinquent account, plus fees and costs, from its customer or other
responsible party, the municipality shall pay to the magistrate court the filing fees or other fees
and costs which were previously deferred.

75 (e) No municipality may foreclose upon the premises served by it for delinguent rates, fees 76 or charges for which a lien is authorized by this section except through a civil action in the circuit 77 court of the county wherein the municipality lies. In every such action, the court shall be required 78 to make a finding based upon the evidence and facts presented that the municipality has 79 exhausted all other remedies for collection of debts with respect to such delinguencies prior to 80 bringing the action. In no event shall foreclosure procedures be instituted by any municipality or 81 on its behalf unless the delinquency has been in existence or continued for a period of two years 82 from the date of the first delinquency for which foreclosure is being sought.

83 (f) Notwithstanding any other provision contained in this article, a municipality which has 84 been designated by the Environmental Protection Agency as an entity to serve a West Virginia 85 Separate Storm Sewer System community, as defined in 40 C.F.R. §122.26, has the authority to 86 enact ordinances or regulations which allow for the issuance of orders, the right to enter properties 87 and the right to impose reasonable fines and penalties regarding correction of violations of 88 municipal stormwater ordinances or regulations within the municipal watershed served by the 89 municipal stormwater system, as long as such rules, regulations, fines or acts are not contrary to 90 any rules or orders of the Public Service Commission.

91 (g) Notice of a violation of a municipal stormwater ordinance or regulation shall be served 92 in person to the alleged violator or by certified mail, return receipt requested. The notice shall 93 state the nature of the violation, the potential penalty, the action required to correct the violation and the time limit for making the correction. Should a person, after receipt of proper notice, fail to 94 95 correct violation of the municipal stormwater ordinance or regulation, the municipality may correct or have the corrections of the violation made and bring the party into compliance with the 96 97 applicable stormwater ordinance or regulation. The municipality may collect the costs of correcting 98 the violation from the person by instituting a civil action, as long as such actions are not contrary 99 to any rules or orders of the Public Service Commission.

(h) A municipality which has been designated by the Environmental Protection Agency as
an entity to serve a West Virginia Separate Storm Sewer System community shall prepare an
annual report detailing the collection and expenditure of rates, fees or charges and make it
available for public review at the place of business of the governing body and the stormwater
utility main office.

# CHAPTER 16. PUBLIC HEALTH.

# **ARTICLE 13. SEWAGE WORKS AND STORMWATER WORKS.**

§16-13-16. Rates for service; deposit required for new customers; forfeiture of deposit; reconnecting deposit; tenant's deposit; change or readjustment; hearing; lien and recovery; discontinuance of services.

A governing body has the power and duty, by ordinance, to establish and maintain just
 and equitable rates, fees or charges for the use of and the service rendered by:

3 (a) Sewerage works, to be paid by the owner of each and every lot, parcel of real estate
4 or building that is connected with and uses such the works by or through any part of the sewerage
5 system of the municipality or that in any way uses or is served by such the works; and

6 (b) Stormwater works, to be paid by the owner of each and every lot, parcel of real estate
7 or building that in any way uses or is served by such the stormwater works or whose property is
8 improved or protected by the stormwater works or any user of such stormwater works.

9 (c) The governing body may change and readjust such the rates, fees or charges from 10 time to time. However, no rates, fees or charges for stormwater services may be assessed against 11 highways, road and drainage easements or stormwater facilities constructed, owned or operated 12 by the West Virginia Division of Highways.

(d) All new applicants for service shall indicate to the governing body whether they are an
owner or tenant with respect to the service location. An entity providing stormwater service shall

provide a tenant a report of the stormwater fee charged for the entire property and, if appropriate,that portion of the fee to be assessed to the tenant.

17 (e) The governing body may collect from all new applicants for service a deposit of \$50 or 18 two twelfths of the average annual usage of the applicant's specific customer class, whichever is 19 greater, to secure the payment of service rates, fees and charges in the event they become 20 delinguent as provided in this section. In any case where a deposit is forfeited to pay service 21 rates, fees and charges which were delinquent at the time of disconnection or termination of 22 service, service may not be reconnected or reinstated by the governing body until another deposit 23 equal to \$50 or a sum equal to two twelfths of the average usage for the applicant's specific 24 customer class, whichever is greater, is remitted to the governing body. After 12 months of prompt 25 payment history, the governing body shall return the deposit to the customer or credit the 26 customer's account with interest at a rate as the Public Service Commission may prescribe: 27 *Provided.* That where the customer is a tenant, the governing body is not required to return the 28 deposit until the time the tenant discontinues service with the governing body. Whenever any 29 rates, fees, rentals or charges for services or facilities furnished remain unpaid for a period of 20 30 days after they become due, the user of the services and facilities provided is delinquent. The 31 user is liable until all rates, fees and charges are fully paid. The governing body may, under 32 reasonable rules promulgated by the Public Service Commission, shut off and discontinue water 33 services to a delinquent user of sewer facilities 10 days after the sewer services become 34 delinguent regardless of whether the governing body utilizes the security deposit to satisfy any 35 delinguent payments: Provided, however, That nothing contained within the rules of the Public 36 Service Commission shall be deemed to require any may require agents or employees of the 37 governing body to accept payment at the customer's premises in lieu of discontinuing service for 38 a delinguent bill.

(f) Such <u>The</u> rates, fees or charges shall be sufficient in each year for the payment of the
 proper and reasonable expense of operation, repair, replacements and maintenance of the works

and for the payment of the sums herein required to be paid into the sinking fund. Revenuescollected pursuant to this section shall be considered the revenues of the works.

43 (g) No such rates, fees or charges shall may be established until after a public hearing, at 44 which all the users of the works and owners of property served or to be served thereby and others 45 interested shall have an opportunity to be heard concerning the proposed rates, fees or charges. 46 (h) After introduction of the ordinance fixing such the rates, fees or charges, and before 47 the same is finally enacted, notice of such the hearing, setting forth the proposed schedule of rates, fees or charges, shall be given by publication as a Class II-0 Class I legal advertisement in 48 49 compliance with the provisions of §59-3-1 et seq. of this code and the publication area for such 50 the publication shall be the municipality. The first publication shall be made at least ten five days 51 before the date fixed in the notice for the hearing.

52 (i) After the hearing, which may be adjourned, from time to time, the ordinance establishing 53 rates, fees or charges, either as originally introduced or as modified and amended, shall be 54 passed and put into effect. A copy of the schedule of the rates, fees and charges shall be kept on 55 file in the office of the board having charge of the operation of such the works, and also in the office of the clerk of the municipality, and shall be open to inspection by all parties interested. The 56 57 rates, fees or charges established for any class of users or property served shall be extended to 58 cover any additional premises thereafter served which fall within the same class, without the 59 necessity of any hearing or notice.

(j) Any change or readjustment of such the rates, fees or charges may be made in the
same manner as the rates, fees or charges were originally established as hereinbefore provided: *Provided*, That if a change or readjustment be made substantially pro rata, as to all classes of
service, no hearing or notice shall be required. The aggregate of the rates, fees or charges shall
always be sufficient for the expense of operation, repair and maintenance and for the sinking fund
payments.

66 (k) All rates, fees or charges, if not paid when due, shall constitute a lien upon the premises 67 served by such the works. If any service rate, fees or charge is not paid within 20 days after it is 68 due, the amount thereof, together with a penalty of 10 percent and a reasonable attorney's fee, 69 may be recovered by the board in a civil action in the name of the municipality. The lien may be 70 foreclosed against such the lot, parcel of land or building in accordance with the laws relating 71 thereto. Where both water and sewer services are furnished by any municipality to any premises, 72 the schedule of charges may be billed as a single amount or individually itemized and billed for 73 the aggregate thereof.

(I) Whenever any rates, rentals, fees or charges for services or facilities furnished shall
remain unpaid for a period of 20 days after they become due, the property and the owner thereof,
as well as the user of the services and facilities shall be delinquent until such time as all rates,
fees and charges are fully paid. When any payment for rates, rentals, fees or charges becomes
delinquent, the governing body may use the security deposit to satisfy the delinquent payment.

79 (m) The board collecting the rates, fees or charges shall be obligated under reasonable 80 rules to shut off and discontinue both water and sewer services to all delinquent users of water, 81 sewer or stormwater facilities and shall not restore either water facilities or sewer facilities to any 82 delinquent user of any such facilities until all delinquent rates, fees or charges for water, sewer 83 and stormwater facilities, including reasonable interest and penalty charges, have been paid in 84 full, as long as such the actions are not contrary to any rules or orders of the Public Service 85 Commission: Provided, That nothing contained within the rules of the Public Service Commission 86 shall be deemed may be considered to require any agents or employees of the municipality or 87 governing body to accept payment at the customer's premises in lieu of discontinuing service for 88 a delinguent bill.

# **ARTICLE 13A. PUBLIC SERVICE DISTRICTS.**

§16-13A-9. Rules; service rates and charges; discontinuance of service; required water and sewer connections; lien for delinquent fees.

1 (a)(1) The board may make, enact, and enforce all needful rules in connection with the 2 acquisition, construction, improvement, extension, management, maintenance, operation, care, 3 protection, and the use of any public service properties owned or controlled by the district. The 4 board shall establish, in accordance with this article, rates, fees, and charges for the services and 5 facilities it furnishes, which shall be sufficient at all times, notwithstanding the provisions of any 6 other law or laws, to pay the cost of maintenance, operation, and depreciation of the public service 7 properties and principal of and interest on all bonds issued, other obligations incurred under the 8 provisions of this article, and all reserve or other payments provided for in the proceedings which 9 authorized the issuance of any bonds under this article. The schedule of the rates, fees, and 10 charges may be based upon:

(A) The consumption of water or gas on premises connected with the facilities, taking into
 consideration domestic, commercial, industrial, and public use of water and gas;

(B) The number and kind of fixtures connected with the facilities located on the variouspremises;

15 (C) The number of persons served by the facilities;

16 (D) Any combination of clauses (A), (B), and (C) of this paragraph; or

17 (E) Any other basis or classification which the board may determine to be fair and 18 reasonable, taking into consideration the location of the premises served and the nature and 19 extent of the services and facilities furnished. However, no rates, fees or charges for stormwater 20 services may be assessed against highways, road, and drainage easements or stormwater 21 facilities constructed, owned, or operated by the West Virginia Division of Highways.

(2) The board of a public service district with at least 4,500 customers and annual
combined gross revenue of \$3 million or more from its separate or combined water and sewer
services providing water or sewer service separately or in combination may make, enact, and
enforce all needful rules in connection with the enactment or amendment of rates, fees, and
charges of the district. At a minimum, these rules shall provide for:

27 (A) Adequate prior public notice of the contemplated rates, fees, and charges by causing 28 a notice of intent to effect such a change to be provided to the customers of the district for the 29 month immediately preceding the month in which the contemplated change is to be considered 30 at a hearing by the board. Such The notice shall include a statement that a change in rates, fees, and charges is being considered, the time, date, and location of the hearing of the board at which 31 32 the change will be considered and that the proposed rates, fees, and charges are on file at the 33 office of the district for review during regular business hours. Such The notice shall be printed on, 34 or mailed with, the monthly billing statement, or provided in a separate mailing.

35 (B) Adequate prior public notice of the contemplated rates, fees, and charges by causing to be published, after the first reading and approval of a resolution of the board considering such 36 37 the revised rates, fees, and charges but not less than one week prior to the public hearing of the 38 board on such the resolution, as a Class I legal advertisement, of the proposed action, in 39 compliance with the provisions of §59-3-1 et seq. of this code. The publication area for publication 40 shall be all territory served by the district. If the district provides service in more than one county, 41 publication shall be made in a newspaper of general circulation in each county that the district 42 provides service.

43 (C) The public notice of the proposed action shall summarize the current rates, fees, and 44 charges and the proposed changes to said rates, fees and charges; the date, time, and place of 45 the public hearing on the resolution approving such the revised rates, fees, and charges and the 46 place or places within the district where the proposed resolution approving the revised rates, fees, 47 and charges may be inspected by the public. A reasonable number of copies of the proposed resolution shall be kept at the place or places and be made available for public inspection. The 48 49 notice shall also advise that interested parties may appear at the public hearing before the board 50 and be heard with respect to the proposed revised rates, fees and charges.

51 (D) The resolution proposing the revised rates, fees, and charges shall be read at two 52 meetings of the board with at least two weeks intervening between each meeting. The public

hearing may be conducted by the board prior to, or at, the meeting at which the resolution isconsidered for adoption on the second reading.

55 (E) Rates, fees, and charges approved by resolution of the board shall be forwarded in 56 writing to the county commission with the authority to appoint the members of the board. The 57 county commission shall publish notice of the proposed revised rates, fees, and charges by a 58 Class I legal advertisement in compliance with the provisions of §59-3-1 et seq. of this code. 59 Within 45 days of receipt of the proposed rates, fees, and charges, the county commission shall take action to approve, modify, or reject the proposed rates, fees, and charges, in its sole 60 61 discretion. If, after 45 days, the county commission has not taken final action to approve, modify, 62 or reject the proposed rates, fees and charges, as presented to the county commission, shall be 63 effective with no further action by the board or county commission. In any event, this 45-day period 64 shall be mandatory unless extended by the official action of both the board proposing the rates, 65 fees, and charges, and the appointing county commission.

(F) Enactment of the proposed or modified rates, fees, and charges shall follow an affirmative vote by the county commission and shall be effective no sooner than 45 days following action. The 45-day waiting period may be waived by public vote of the county commission only if the commission finds and declares the district to be in financial distress such that the 45-day waiting period would be detrimental to the ability of the district to deliver continued and compliant public services.

(G) The public service district, or a customer aggrieved by the changed rates or charges who presents to the circuit court a petition signed by at least 750 customers or 25 percent of the customers served by the public service district, whichever is fewer, when dissatisfied by the approval, modification, or rejection by the county commission of the proposed rates, fees, and charges under the provisions of this subdivision may file a complaint regarding the rates, fees, and charges resulting from the action of, or failure to act by, the county commission in the circuit court of the county in which the county commission sits: *Provided*, That any complaint or petition

79 filed hereunder shall be filed within 30 days of the county commission's final action approving, 80 modifying, or rejecting such the rates, fees and charges, or the expiration of the 45-day period 81 from the receipt by the county commission, in writing, of the rates, fees, and charges approved 82 by resolution of the board, without final action by the county commission to approve, modify, or 83 reject such the rates, fees, and charges, and the circuit court shall resolve said the complaint: 84 Provided, however, That the rates, fees, and charges so fixed by the county commission, or those 85 adopted by the district upon which the county commission failed to act, shall remain in full force 86 and effect, until set aside, altered, or amended by the circuit court in an order to be followed in 87 the future.

88 (3) Where water, sewer, stormwater, or gas services, or any combination thereof, are all 89 furnished to any premises, the schedule of charges may be billed as a single amount for the 90 aggregate of the charges. The board shall require all users of services and facilities furnished by 91 the district to designate on every application for service whether the applicant is a tenant or an 92 owner of the premises to be served. If the applicant is a tenant, he or she shall state the name 93 and address of the owner or owners of the premises to be served by the district. Notwithstanding 94 the provisions of §24-3-8 of this code to the contrary, all new applicants for service shall deposit 95 the greater of a sum equal to two twelfths of the average annual usage of the applicant's specific 96 customer class or \$50 with the district to secure the payment of service rates, fees, and charges 97 in the event they become delinquent as provided in this section. If a district provides both water 98 and sewer service, all new applicants for service shall deposit the greater of a sum equal to two 99 twelfths of the average annual usage for water service or \$50 and the greater of a sum equal to 100 two twelfths of the average annual usage for wastewater service of the applicant's specific 101 customer class or \$50. In any case where a deposit is forfeited to pay service rates, fees, and 102 charges which were delinquent at the time of disconnection or termination of service, no 103 reconnection or reinstatement of service may be made by the district until another deposit equal 104 to the greater of a sum equal to two twelfths of the average usage for the applicant's specific

customer class or \$50 has been remitted to the district. After 12 months of prompt payment 105 106 history, the district shall return the deposit to the customer or credit the customer's account at a 107 rate as the Public Service Commission may prescribe: Provided, That where the customer is a 108 tenant, the district is not required to return the deposit until the time the tenant discontinues service 109 with the district. Whenever any rates, fees, rentals, or charges for services or facilities furnished 110 remain unpaid for a period of 20 days after the same become due and payable, the user of the 111 services and facilities provided is delinquent and the user is liable at law until all rates, fees, and 112 charges are fully paid. The board may, under reasonable rules promulgated by the Public Service 113 Commission, shut off and discontinue water or gas services to all delinguent users of either water 114 or gas facilities, or both, 10 days after the water or gas services become delinquent: Provided, 115 however, That nothing contained within the rules of the Public Service Commission shall be 116 deemed may be considered to require any agents or employees of the board to accept payment 117 at the customer's premises in lieu of discontinuing service for a delinguent bill.

118 (b) In the event that If any publicly or privately owned utility, city, incorporated town, other 119 municipal corporation or other public service district included within the district owns and operates 120 separate water facilities, sewer facilities, or stormwater facilities, and the district owns and 121 operates another kind of facility, either water or sewer, or both, as the case may be, then the 122 district and the publicly or privately owned utility, city, incorporated town or other municipal 123 corporation or other public service district shall covenant and contract with each other to shut off 124 and discontinue the supplying of water service for the nonpayment of sewer or stormwater service 125 fees and charges: Provided, That any contracts entered into by a public service district pursuant 126 to this section shall be submitted to the Public Service Commission for approval. Any public 127 service district which provides water and sewer service, water and stormwater service or water, 128 sewer and stormwater service has the right to terminate water service for delinguency in payment 129 of water, sewer or stormwater bills. Where one public service district is providing sewer service 130 and another public service district or a municipality included within the boundaries of the sewer

131 or stormwater district is providing water service and the district providing sewer or stormwater 132 service experiences a delinquency in payment, the district or the municipality included within the 133 boundaries of the sewer or stormwater district that is providing water service, upon the request of 134 the district providing sewer or stormwater service to the delinquent account, shall terminate its 135 water service to the customer having the delinquent sewer or stormwater account: Provided, 136 however, That any termination of water service must comply with all rules and orders of the Public 137 Service Commission: Provided further, That nothing contained within the rules of the Public 138 Service Commission shall be deemed to require any agents or employees of the public service 139 districts to accept payment at the customer's premises in lieu of discontinuing service for a 140 delinguent bill.

141 (c) Any district furnishing sewer facilities within the district may require or may, by petition 142 to the circuit court of the county in which the property is located, compel or may require the Bureau 143 for Public Health to compel all owners, tenants, or occupants of any houses, dwellings, and 144 buildings located near any sewer facilities where sewage will flow by gravity or be transported by 145 other methods approved by the Bureau for Public Health, including, but not limited to, vacuum 146 and pressure systems, approved under the provisions of §16-1-9 of this code, from the houses, 147 dwellings, or buildings into the sewer facilities, to connect with and use the sewer facilities and to 148 cease the use of all other means for the collection, treatment, and disposal of sewage and waste 149 matters from the houses, dwellings, and buildings where there is gravity flow or transportation by 150 any other methods approved by the Bureau for Public Health, including, but not limited to, vacuum 151 and pressure systems, approved under the provisions of §16-1-9 of this code and the houses, 152 dwellings, and buildings can be adequately served by the sewer facilities of the district and it is 153 declared that the mandatory use of the sewer facilities provided for in this subsection is necessary 154 and essential for the health and welfare of the inhabitants and residents of the districts and of the 155 state. If the public service district requires the property owner to connect with the sewer facilities 156 even when sewage from dwellings may not flow to the main line by gravity and the property owner

157 incurs costs for any changes in the existing dwellings' exterior plumbing in order to connect to the 158 main sewer line, the public service district board shall authorize the district to pay all reasonable 159 costs for the changes in the exterior plumbing, including, but not limited to, installation, operation, 160 maintenance, and purchase of a pump or any other method approved by the Bureau for Public 161 Health. Maintenance and operation costs for the extra installation should be reflected in the users 162 charge for approval of the Public Service Commission. The circuit court shall adjudicate the merits 163 of the petition by summary hearing to be held not later than 30 days after service of petition to the 164 appropriate owners, tenants, or occupants.

165 (d) Whenever any district has made available sewer facilities to any owner, tenant, or 166 occupant of any house, dwelling, or building located near the sewer facility and the engineer for 167 the district has certified that the sewer facilities are available to and are adequate to serve the 168 owner, tenant, or occupant and sewage will flow by gravity or be transported by other methods 169 approved by the Bureau for Public Health from the house, dwelling, or building into the sewer 170 facilities, the district may charge, and the owner, tenant, or occupant shall pay, the rates and 171 charges for services established under this article only after 30 days' notice of the availability of 172 the facilities has been received by the owner, tenant, or occupant. Rates and charges for sewage 173 services shall be based upon actual water consumption or the average monthly water 174 consumption based upon the owner's, tenant's, or occupant's specific customer class.

175 (e) The owner, tenant, or occupant of any real property may be determined and declared 176 to be served by a stormwater system only after each of the following conditions is met: (1) The 177 district has been designated by the Environmental Protection Agency as an entity to serve a West Virginia Separate Storm Sewer System community, as defined in 40 C. F. R. §122.26; (2) the 178 179 district's authority has been properly expanded to operate and maintain a stormwater system; (3) 180 the district has made available a stormwater system where stormwater from the real property 181 affects or drains into the stormwater system; and (4) the real property is located in the Municipal 182 Separate Storm Sewer System's designated service area. It is further hereby found, determined,

and declared that the mandatory use of the stormwater system is necessary and essential for the health and welfare of the inhabitants and residents of the district and of the state. The district may charge and the owner, tenant, or occupant shall pay the rates, fees, and charges for stormwater services established under this article only after 30 days' notice of the availability of the stormwater system has been received by the owner. An entity providing stormwater service shall provide a tenant a report of the stormwater fee charged for the entire property and, if appropriate, that portion of the fee to be assessed to the tenant.

190 (f) All delinguent fees, rates, and charges of the district for either water facilities, sewer 191 facilities, gas facilities, or stormwater systems or stormwater management programs are liens on 192 the premises served of equal dignity, rank, and priority with the lien on the premises of state, 193 county, school, and municipal taxes. Nothing contained within the rules of the Public Service 194 Commission shall be deemed to may require any agents or employees of the public service 195 districts to accept payment at the customer's premises in lieu of discontinuing service for a 196 delinguent bill. In addition to the other remedies provided in this section, public service districts 197 are granted a deferral of filing fees or other fees and costs incidental to the bringing and 198 maintenance of an action in magistrate court for the collection of delinquent water, sewer, stormwater, or gas bills. If the district collects the delinquent account, plus reasonable costs, from 199 200 its customer or other responsible party, the district shall pay to the magistrate the normal filing fee 201 and reasonable costs which were previously deferred. In addition, each public service district may 202 exchange with other public service districts a list of delinguent accounts: *Provided*, That an owner 203 of real property may not be held liable for the delinquent rates or charges for services or facilities 204 of a tenant, nor may any lien attach to real property for the reason of delinguent rates or charges 205 for services or facilities of a tenant of the real property unless the owner has contracted directly 206 with the public service district to purchase the services or facilities.

(g) Anything in this section to the contrary notwithstanding, any establishment, as defined
 in §22-11-3 of this code, now or hereafter operating its own sewage disposal system pursuant to

a permit issued by the Department of Environmental Protection, as prescribed by §22-11-11 of
this code, is exempt from the provisions of this section.

(h) A public service district which has been designated by the Environmental Protection
 Agency as an entity to serve a West Virginia Separate Storm Sewer System community shall
 prepare an annual report detailing the collection and expenditure of rates, fees, or charges and
 make it available for public review at the place of business of the governing body and the
 stormwater utility main office

216 (i) (h) Notwithstanding any code provision to the contrary, a public service district may 217 accept payment for all fees and charges due, in the form of a payment by a credit or check card 218 transaction or a direct withdrawal from a bank account. The public service district may set a fee 219 to be added to each transaction equal to the charge paid by the public service district for use of 220 the credit or check card or direct withdrawal by the payor. The amount of such the fee shall be 221 disclosed to the payor prior to the transaction and no other fees for the use of a credit or check 222 card or direct withdrawal may be imposed upon the payor and the whole of such the charge or 223 convenience fee shall be borne by the payor: *Provided*, That to the extent a public service district 224 desires to accept payments in the forms described in this subsection and does not have access 225 to the equipment or receive the services necessary to do so, the public service district shall first 226 obtain three bids for services and equipment necessary to affect the forms of transactions 227 described in this subsection and use the lowest qualified bid received. Acceptance of a credit or 228 check card or direct withdrawal as a form of payment shall comport with the rules and 229 requirements set forth by the credit or check card provider or banking institution.

# CHAPTER 24. PUBLIC SERVICE COMMISSION.

# **ARTICLE 2. POWERS AND DUTIES OF PUBLIC SERVICE COMMISSION.**

# §24-2-1. Jurisdiction of commission; waiver of jurisdiction.

(a) The jurisdiction of the commission shall extend to all public utilities in this state and
 shall include any utility engaged in any of the following public services:

3 Common carriage of passengers or goods, whether by air, railroad, street railroad, motor, or otherwise, by express or otherwise, by land, water, or air, whether wholly or partly by land, 4 5 water, or air; transportation of oil, gas, or water by pipeline; transportation of coal and its 6 derivatives and all mixtures and combinations thereof with other substances by pipeline; sleeping 7 car or parlor car services; transmission of messages by telephone, telegraph, or radio; generation 8 and transmission of electrical energy by hydroelectric or other utilities for service to the public. 9 whether directly or through a distributing utility; supplying water, gas, or electricity by 10 municipalities or others; sewer systems servicing 25 or more persons or firms other than the 11 owner of the sewer systems: Provided, That if a public utility other than a political subdivision 12 intends to provide sewer service by an innovative, alternative method, as defined by the federal 13 Environmental Protection Agency, the innovative, alternative method is a public utility function 14 and subject to the jurisdiction of the Public Service Commission regardless of the number of 15 customers served by the innovative, alternative method; any public service district created under 16 the provisions of §16-13A-1, et seq. of this code, except that the Public Service Commission will 17 have no jurisdiction over the provision of stormwater services by a public service district; toll 18 bridges, wharves, ferries; solid waste facilities; and any other public service: Provided, however, 19 That natural gas producers who provide natural gas service to not more than 25 residential 20 customers are exempt from the jurisdiction of the commission with regard to the provisions of 21 such the residential service: Provided further, That upon request of any of the customers of such 22 the natural gas producers, the commission may, upon good cause being shown, exercise such 23 authority as the commission may deem appropriate over the operation, rates, and charges of such the producer and for such length of time as the commission may consider to be proper. 24

(b) The jurisdiction of the commission over political subdivisions of this state providing
separate or combined water and/or sewer services and having at least 4,500 customers and
annual combined gross revenues of \$3 million or more that are political subdivisions of the state
is limited to:

29 (1) General supervision of public utilities, as granted and described in §24-2-5 of this code;

30 (2) Regulation of measurements, practices, acts, or services, as granted and described in
 31 §24-2-7 of this code;

32 (3) Regulation of a system of accounts to be kept by a public utility that is a political
33 subdivision of the state, as granted and described in §24-2-8 of this code;

34 (4) Submission of information to the commission regarding rates, tolls, charges, or
 35 practices, as granted and described in §24-2-9 of this code;

36 (5) Authority to subpoen witnesses, take testimony, and administer oaths to any witness
37 in any proceeding before or conducted by the commission, as granted and described in §24-2-10
38 of this code; and

39 (6) Investigation and resolution of disputes between a political subdivision of the state 40 providing wholesale water and/or wastewater treatment or other services, whether by contract or 41 through a tariff, and its customer or customers, including, but not limited to, rates, fees and 42 charges, service areas and contested utility combinations: Provided, That any request for an 43 investigation related to such a dispute that is based on the act or omission of the political 44 subdivision shall be filed within 30 days of the act or omission of the political subdivision and the 45 commission shall resolve said dispute within 120 days of filing. The 120-day period for resolution 46 of the dispute may be tolled by the commission until the necessary information showing the basis 47 of the rates, fees, and charges or other information as the commission considers necessary is filed: Provided, however, That the disputed rates, fees, and charges so fixed by the political 48 49 subdivision providing separate or combined water and/or sewer services shall remain in full force and effect until set aside, altered or, amended by the commission in an order to be followed in the 50 51 future.

52 (7) Customers of water and sewer utilities operated by a political subdivision of the state 53 may bring formal or informal complaints regarding the commission's exercise of the powers 54 enumerated in this section and the commission shall resolve these complaints: <u>*Provided*</u>, That

55 any formal complaint filed under this section that is based on the act or omission of the political subdivision shall be filed within 30 days of the act or omission complained of and the commission 56 57 shall resolve the complaint within 180 days of filing. The 180-day period for resolution of the 58 dispute may be tolled by the commission until the necessary information showing the basis of the 59 matter complained of is filed by the political subdivision: Provided, however, That whenever the commission finds any regulations, measurements, practices, acts or service to be unjust, 60 61 unreasonable, insufficient or unjustly discriminatory, or otherwise in violation of any provisions of 62 this chapter, or finds that any service is inadequate, or that any service which is demanded cannot be reasonably obtained, the commission shall determine and declare, and by order fix reasonable 63 64 measurement, regulations, acts, practices or services, to be furnished, imposed, observed and followed in lieu of those found to be unjust, unreasonable, insufficient, or unjustly discriminatory, 65 66 inadequate or otherwise in violation of this chapter, and shall make such other order respecting 67 the same as shall be just and reasonable: Provided further, That if the matter complained of would affect rates, fees and charges so fixed by the political subdivision providing separate or combined 68 69 water and/or sewer services, the rates, fees, or charges shall remain in full force and effect until 70 set aside, altered or amended by the commission in an order to be followed in the future.

(8) In the event that <u>If</u> a political subdivision has a deficiency in either its bond revenue or bond reserve accounts, or is otherwise in breach of a bond covenant, any bond holder may petition the Public Service Commission for such redress as will bring the accounts to current status or otherwise resolve the breached covenant, and the commission shall have jurisdiction to fully resolve the alleged deficiency or breach.

(c) The commission may, upon application, waive its jurisdiction and allow a utility
 operating in an adjoining state to provide service in West Virginia when:

(1) An area of West Virginia cannot be practicably and economically served by a utility
licensed to operate within the State of West Virginia;

80 (2) Said <u>The</u> area can be provided with utility service by a utility which operates in a state
81 adjoining West Virginia;

82 (3) The utility operating in the adjoining state is regulated by a regulatory agency or83 commission of the adjoining state; and

(4) The number of customers to be served is not substantial. The rates the out-of-state
utility charges West Virginia customers shall be the same as the rate the utility is duly authorized
to charge in the adjoining jurisdiction. The commission, in the case of any such utility, may revoke
its waiver of jurisdiction for good cause.

88 (d) Any other provisions of this chapter to the contrary notwithstanding:

(1) An owner or operator of an electric generating facility located or to be located in this 89 90 state that has been designated as an exempt wholesale generator under applicable federal law, 91 or will be so designated prior to commercial operation of the facility, and for which such facility 92 the owner or operator holds a certificate of public convenience and necessity issued by the 93 commission on or before July 1, 2003, shall be is subject to §24-2-11c(e) through §24-2-11c(j) of 94 this code as if the certificate of public convenience and necessity for such the facility were a siting 95 certificate issued under §24-2-11c of this code and shall is not otherwise be subject to the jurisdiction of the commission or to the provisions of this chapter with respect to such the facility 96 97 except for the making or constructing of a material modification thereof as provided in §24-2-98 1(d)(5) of this code.

(2) Any person, corporation, or other entity that intends to construct or construct and operate an electric generating facility to be located in this state that has been designated as an exempt wholesale generator under applicable federal law, or will be so designated prior to commercial operation of the facility, and for which facility the owner or operator does not hold a certificate of public convenience and necessity issued by the commission on or before July 1, 2003, shall, prior to commencement of construction of the facility, obtain a siting certificate from the commission pursuant to the provisions of §24-2-11c of this code in lieu of a certificate of public

106 convenience and necessity pursuant to the provisions of §24-2-11 of this code. An owner or 107 operator of an electric generating facility as is described in this subdivision for which a siting 108 certificate has been issued by the commission shall be <u>is</u> subject to §24-2-11c(e) through §24-2-109 11c(j) of this code and shall <u>is</u> not otherwise <del>be</del> subject to the jurisdiction of the commission or to 110 the provisions of this chapter with respect to <del>such the</del> facility except for the making or constructing 111 of a material modification thereof as provided in §24-2-1(d)(5) of this code.

112 (3) An owner or operator of an electric generating facility located in this state that had not 113 been designated as an exempt wholesale generator under applicable federal law prior to 114 commercial operation of the facility that generates electric energy solely for sale at retail outside 115 this state or solely for sale at wholesale in accordance with any applicable federal law that 116 preempts state law or solely for both such sales at retail and such sales at wholesale and that 117 had been constructed and had engaged in commercial operation on or before July 1, 2003, shall 118 is not be subject to the jurisdiction of the commission or to the provisions of this chapter with 119 respect to such the facility, regardless of whether such the facility subsequent to its construction 120 has been or will be designated as an exempt wholesale generator under applicable federal law: 121 Provided, That such the owner or operator shall be is subject to §24-2-1(d)(5) of this code if a 122 material modification of such the facility is made or constructed.

123 (4) Any person, corporation, or other entity that intends to construct or construct and 124 operate an electric generating facility to be located in this state that has not been or will not be 125 designated as an exempt wholesale generator under applicable federal law prior to commercial 126 operation of the facility that will generate electric energy solely for sale at retail outside this state 127 or solely for sale at wholesale in accordance with any applicable federal law that preempts state 128 law or solely for both such sales at retail and such sales at wholesale and that had not been 129 constructed and had not been engaged in commercial operation on or before July 1, 2003, shall, 130 prior to commencement of construction of the facility, obtain a siting certificate from the 131 commission pursuant to the provisions of §24-2-11c of this code in lieu of a certificate of public

convenience and necessity pursuant to the provisions of §24-2-11 of this code. An owner or operator of an electric generating facility as is described in this subdivision for which a siting certificate has been issued by the commission shall be is subject to §24-2-11c(e) through §24-2-11c(j) of this code and shall is not otherwise be subject to the jurisdiction of the commission or to the provisions of this chapter with respect to such the facility except for the making or constructing of a material modification thereof as provided in §24-2-1(d)(5) of this code.

138 (5) An owner or operator of an electric generating facility described in this subsection shall, 139 before making or constructing a material modification of the facility that is not within the terms of 140 any certificate of public convenience and necessity or siting certificate previously issued for the 141 facility or an earlier material modification thereof, obtain a siting certificate for the modification 142 from the commission pursuant to the provisions of §24-2-11c of this code in lieu of a certificate of 143 public convenience and necessity for the modification pursuant to the provisions of §24-2-11 of 144 this code and, except for the provisions of §24-2-11c of this code, shall is not otherwise be subject 145 to the jurisdiction of the commission or to the provisions of this chapter with respect to such the 146 modification.

(6) The commission shall consider an application for a certificate of public convenience and necessity filed pursuant to §24-2-11 of this code to construct an electric generating facility described in this subsection or to make or construct a material modification of such the electric generating facility as an application for a siting certificate pursuant to §24-2-11c of this code if the application for the certificate of public convenience and necessity was filed with the commission prior to July 1, 2003, and if the commission has not issued a final order thereon as of that date.

153 (7) The limitations on the jurisdiction of the commission over, and on the applicability of 154 the provisions of this chapter to, the owner or operator of an electric generating facility as imposed 155 by and described in this subsection shall not be deemed to <u>do not</u> affect or limit the commission's 156 jurisdiction over contracts or arrangements between the owner or operator of such <u>the</u> facility and 157 any affiliated public utility subject to the provisions of this chapter.

(e) The commission shall <u>does</u> not have jurisdiction of Internet protocol-enabled service
or voice-over Internet protocol-enabled service. As used in this subsection:

(1) "Internet protocol-enabled service" means any service, capability, functionality, or
 application provided using Internet protocol, or any successor protocol, that enables an end user
 to send or receive a communication in Internet protocol format, or any successor format,
 regardless of whether the communication is voice, data, or video.

164 (2) "Voice-over Internet protocol service" means any service that:

(i) Enables real-time two-way voice communications that originate or terminate from the
user's location using Internet protocol or a successor protocol; and

167 (ii) Uses a broadband connection from the user's location.

(3) The term "voice-over Internet protocol service" includes any service that permits users
to receive calls that originate on the public-switched telephone network and to terminate calls on
the public-switched telephone network.

(f) Notwithstanding any other provisions of this article, the commission shall have has
jurisdiction to review or approve any transaction involving a telephone company otherwise subject
to §24-2-12 and §24-2-12a of this code if all entities involved in the transaction are under common
ownership.

(g) The Legislature finds that the rates, fees, charges, and ratemaking of municipal power systems are most fairly and effectively regulated by the local governing body. Therefore, notwithstanding any other provisions of this article, the commission shall have has jurisdiction over the setting or adjustment of rates, fees, and charges of municipal power systems. Further, the jurisdiction of the Public Service Commission over municipal power systems is limited to that granted specifically in this code.

# §24-2-4a. Procedure for changing rates after June 30, 1981.

(a) After June 30, 1981, no public utility subject to this chapter, except for water and/or
 sewer utilities that are political subdivisions of the state providing separate or combined services

3 and having at least 4.500 customers and annual gross revenue of \$3 million or more from its 4 separate or combined services, shall change, suspend or annul any rate, joint rate, charge, rental 5 or classification except after 30 days' notice to the commission and the public, which notice shall 6 plainly state the changes proposed to be made in the schedule then in force and the time when 7 the changed rates or charges shall go into effect; but the commission may enter an order 8 suspending the proposed rate as hereinafter provided. The proposed changes shall be shown by 9 printing new schedules, or shall be plainly indicated upon the schedules in force at the time, and 10 kept open to public inspection: *Provided*, That the commission may, in its discretion, and for good 11 cause shown, allow changes upon less time than the notice herein specified, or may modify the 12 requirements of this section in respect to publishing, posting and filing of tariffs, either by particular 13 instructions or by general order.

14 (b) Whenever there shall be is filed with the commission any schedule stating a change in 15 the rates or charges, or joint rates or charges, or stating a new individual or joint rate or charge 16 or joint classification or any new individual or joint regulation or practice affecting any rate or 17 charge, the commission may, either upon complaint or upon its own initiative without complaint, 18 enter upon a hearing concerning the propriety of such the rate, charge, classification, regulation 19 or practice; and, if the commission so orders, it may proceed without answer or other form of 20 pleading by the interested parties, but upon reasonable notice, and, pending such the hearing 21 and the decisions thereon, the commission, upon filing with such the schedule and delivering to 22 the public utility affected thereby a statement in writing of its reasons for such the suspension, 23 may suspend the operation of such the schedule and defer the use of such the rate, charge, 24 classification, regulation or practice, but not for a longer period than 270 days beyond the time 25 when such the rate, charge, classification, regulation or practice would otherwise go into effect; 26 and after full hearing, whether completed before or after the rate, charge, classification, regulation 27 or practice goes into effect, the commission may make such the order in reference to such the 28 rate, charge, classification, regulation or practice as would be proper in a proceeding initiated

29 after the rate, charge, classification, regulation or practice had become effective; *Provided*. That 30 in the case of a public utility having 2,500 customers or less and which is not a political subdivision 31 and which is not principally owned by any other public utility corporation or public utility holding 32 corporation, the commission may suspend the operation of such the schedule and defer the use 33 of such the rate, charge, classification, regulation or practice, but not for a longer period than 120 34 days beyond the time when such the rate, charge, classification, regulation or practice would 35 otherwise go into effect; and in the case of a public utility having more than 2,500 customers, but 36 not more than 5,000 customers, and which is not a political subdivision and which is not principally 37 owned by any other public utility corporation or public utility holding corporation, the commission 38 may suspend the operation of such the schedule and defer the use of such the rate, charge, 39 classification, regulation or practice, but not for a longer period than 150 days beyond the time 40 when such the rate, charge, classification, regulation or practice would otherwise go into effect; 41 and in the case of a public utility having more than 5,000 customers, but not more than 7,500 42 customers, and which is not a political subdivision and which is not principally owned by any other 43 public utility corporation or public utility holding corporation, the commission may suspend the 44 operation of such the schedule and defer the use of such the rate, charge, classification, 45 regulation or practice, but not for a longer period than 180 days beyond the time when such the 46 rate, charge, classification, regulation or practice would otherwise go into effect; and after full 47 hearing, whether completed before or after the rate, charge, classification, regulation or practice 48 goes into effect, the commission may make such the order in reference to such the rate, charge, 49 classification, regulation or practice as would be proper in a proceeding initiated after the rate, 50 charge, classification, regulation or practice had become effective: Provided, however, That, in 51 the case of rates established or proposed that increase by less than 25 percent of the gross 52 revenue of the regulated public service district, there shall be no suspension period in the case of 53 rates established by a public service district pursuant to §16-13A-9 of this code and the proposed 54 rates of public service districts shall go into effect upon the date of filing with the commission,

subject to refund modification at the conclusion of the commission proceeding. In the case of rates 55 56 established or proposed that increase by more than 25 percent of the gross revenue of the public 57 service district, the district may apply for, and the commission may grant, a waiver of the 58 suspension period and allow rates to be effective upon the date of filing with the commission. 59 Notwithstanding the provisions of subsection (e) of this section, the public service district shall 60 provide notice by Class 1 legal advertisement in a newspaper of general circulation in its service 61 territory of the percentage increase in rates at least 14 days prior to the effective date of the 62 increased rates. Any refund determined to be determined to be due and owing as a result of any 63 difference between any final rates approved by the commission and the rates placed into effect 64 subject to refund shall be refunded by the public service district as a credit against each customer's account for a period of up to six months after entry of the commission's final order. 65 66 Any remaining balance which is not fully credited by credit within six months after entry of the 67 commission's final order shall be directly refunded to the customer by check: Provided further. That if any such hearing and decision thereon is not concluded within the periods of suspension, 68 69 as above stated, such the rate, charge, classification, regulation or practice shall go into effect at 70 the end of such the period not subject to refund: And provided further, That if any such rate, 71 charge, classification, regulation or practice goes into effect because of the failure of the 72 commission to reach a decision, the same shall not preclude the commission from rendering a 73 decision with respect thereto which would disapprove, reduce or modify any such proposed rate, 74 charge, classification, regulation or practice, in whole or in part, but any such disapproval, 75 reduction or modification shall not be deemed to require a refund to the customers of such the utility as to any rate, charge, classification, regulation or practice so disapproved, reduced or 76 77 modified. The fact of any rate, charge, classification, regulation or practice going into effect by 78 reason of the commission's failure to act thereon shall does not affect the commission's power 79 and authority to subsequently act with respect to any such application or change in any rate. 80 charge, classification, regulation or practice. Any rate, charge, classification, regulation or practice

81 which shall be approved, disapproved, modified or changed, in whole or in part, by decision of 82 the commission shall remain in effect as so approved, disapproved, modified or changed during 83 the period or pendency of any subsequent hearing thereon or appeal therefrom. Orders of the 84 commission affecting rates, charges, classifications, regulations or practices which have gone 85 into effect automatically at the end of the of the suspension period are prospective in effect.

86 (c) At any hearing involving a rate sought to be increased or involving the change of any 87 rate, charge, classification, regulation or practice, the burden of proof to show the justness and 88 reasonableness of the increased rate or proposed increased rate, or the proposed change of rate, 89 charge, classification, regulation or practice shall be upon the public utility making application for 90 such the change. The commission shall, whenever practicable and within budgetary constraints, 91 conduct one or more public hearings within the area served by the public utility making application 92 for such the increase or change, for the purpose of obtaining comments and evidence on the 93 matter from local ratepayers.

94 (d) Each public utility subject to the provisions of this section shall be required to establish, 95 in a written report which shall be incorporated into each general rate case application, that it has 96 thoroughly investigated and considered the emerging and state-of-the-art concepts in the utility 97 management, rate design and conservation as reported by the commission under §24-1-1(c) of 98 this code as alternatives to, or in mitigation of, any rate increase. The utility report shall contain 99 as to each concept considered the reasons for adoption or rejection of each. When in any case 100 pending before the commission all evidence shall have been taken and the hearing completed, 101 the commission shall render a decision in such the case. The failure of the commission to render 102 a decision with respect to any such proposed change in any such rate, charge, classification, 103 regulation or practice within the various time periods specified in this section after the application 104 therefor shall constitute neglect of duty on the part of the commission and each member thereof. 105 (e) Other than as provided in subsection (b) of this section relating to public service 106 districts, where more than 20 members of the public are affected by a proposed change in rates,

107 it shall be a sufficient notice to the public within the meaning of this section if such the notice is 108 published as a Class II legal advertisement in compliance with the provisions of §59-3-1 *et seq.* 109 of this code and the publication area for such the publication shall be the community where the 110 majority of the resident members of the public affected by such the change reside or, in case of 111 nonresidents, have their principal place of business within this state.

112 (f) The commission may order rates into effect subject to refund, plus interest in the 113 discretion of the commission, in cases in which the commission determines that a temporary or 114 interim rate increase is necessary for the utility to avoid financial distress, or in which the costs 115 upon which these rates are based are subject to modification by the commission or another 116 regulatory commission and to refund to the public utility. In such that case the commission may 117 require such the public utility to enter into a bond in an amount deemed by the commission to be 118 reasonable and conditioned upon the refund to the persons or parties entitled thereto of the amount of the excess if such the rates so put into effect are subsequently determined to be higher 119 120 than those finally fixed for such the utility.

(g) No utility regulated under the provisions of this section may make application for a general rate increase while another general rate application is pending before the commission and not finally acted upon, except pursuant to the provisions of subsection (f) of this section. The provisions of this subsection shall not be construed so as to prohibit any such rate application from being made while a previous application which has been finally acted upon by the commission is pending before or upon appeal to the West Virginia Supreme Court of Appeals.

#### §24-2-11. Requirements for certificate of public convenience and necessity.

(a) A public utility, person or corporation other than a political subdivision of the state
providing water or sewer services and having at least 4,500 customers and annual gross
combined revenues of \$3 million dollars or more may not begin the construction of any plant,
equipment, property or facility for furnishing to the public any of the services enumerated in section
one, article two of this chapter, nor apply for, nor obtain any franchise, license or permit from any

municipality or other governmental agency, except ordinary extensions of existing systems in the
usual course of business, unless and until it shall obtain from the Public Service Commission a
certificate of public convenience and necessity authorizing such the construction franchise,
license or permit.

10 (b) Upon the filing of any application for the certificate, and after hearing, the commission 11 may, in its discretion, issue or refuse to issue, or issue in part and refuse in part, the certificate of 12 convenience and necessity: Provided, That the commission, after it gives proper notice and if no 13 substantial protest is received within 30 days after the notice is given, may waive formal hearing 14 on the application. Notice shall be given by publication which shall state that a formal hearing may 15 be waived in the absence of substantial protest, made within 30 days, to the application. The 16 notice shall be published as a Class I legal advertisement in compliance with the provisions of 17 §59-3-1 et seq. of this code. The publication area shall be the proposed area of operation.

(c) Any public utility, person or corporation subject to the provisions of this section other than a political subdivision of the state providing water and/or sewer services having at least 4500 customers and combined annual gross revenue of \$3 million dollars or more shall give the commission at least 30 days' notice of the filing of any application for a certificate of public convenience and necessity under this section: *Provided*, That the commission may modify or waive the 30-day notice requirement and shall waive the 30-day notice requirement for projects approved by the Infrastructure and Jobs Development Council.

(d) The commission shall render its final decision on any application filed under the
provisions of this section or §24-2-11a of this code within 270 days of the filing of the application
and within 90 days after final submission of any such application for decision following a hearing: *Provided,* That if the application is for authority to construct a water and sewer project and the
projected total cost is less than \$10 million, the commission shall render its final decision within
225 days of the filing of the application.

(e) The commission shall render its final decision on any application filed under the provisions of this section that has received the approval of the Infrastructure and Jobs Development Council pursuant to §31-15A-1 *et seq.* of this code within 180 days after filing of the application: *Provided,* That if a substantial protest is received within 30 days after the notice is provided pursuant to subsection (b) of this section, the commission shall render its final decision within 270 days or 225 days of the filing of the application, whichever is applicable as determined in subsection (d) of this section.

(f) If the projected total cost of a project which is the subject of an application filed pursuant
to this section or §24-2-11a of this code is greater than \$50 million, the commission shall render
its final decision on any such application filed under the provisions of this section or §24-2-11a of
this code within 400 days of the filing of the application and within 90 days after final submission
of any such application for decision after a hearing.

(g) If a decision is not rendered within the time frames established in this section, the
commission shall issue a certificate of convenience and necessity as applied for in the application.
(h) The commission shall prescribe rules as it may deem considers proper for the
enforcement of the provisions of this section; and, in establishing that public convenience and
necessity do exist, the burden of proof shall be upon the applicant.

(i) Pursuant to the requirements of this section, the commission may issue a certificate of
public convenience and necessity to any intrastate pipeline, interstate pipeline or local distribution
company for the transportation in intrastate commerce of natural gas used by any person for one
or more uses, as defined by rule, by the commission in the case of:

52 (1) Natural gas sold by a producer, pipeline or other seller to the person; or

53 (2) Natural gas produced by the person.

(j) A public utility, including a public service district, which has received a certificate of
public convenience and necessity after July 8, 2005, from the commission and has been approved
by the Infrastructure and Jobs Development Council is not required to, and cannot be compelled

to, reopen the proceeding if the cost of the project changes but the change does not affect therates established for the project.

(k) Any public utility, person or corporation proposing any electric power project that
requires a certificate under this section is not required to obtain such the certificate before applying
for or obtaining any franchise, license or permit from any municipality or other governmental
agency.

(I) Water or sewer utilities that are political subdivisions of the state and having at least
4,500 customers and combined gross revenues of \$3 million dollars or more desiring to pursue
construction projects that are not in the ordinary course of business shall provide adequate prior
public notice of the contemplated construction and proposed changes to rates, fees and charges,
if any, as a result of such the construction to both current customers and those persons who will
be affected by the proposed construction as follows:

(1) Adequate prior public notice of the contemplated construction by causing a notice of intent to pursue a project that is not in the ordinary course of business to be specified on the monthly billing statement of the customers of the utility for the month immediately preceding the month in which an ordinance or resolution approving the proposed construction and proposed changes to rates, fees and charges, if any, is to be before the governing body for the public hearing on the ordinance or resolution approving the proposed construction and proposed changes to rates, fees and charges, if any.

(2) Adequate prior public notice of the contemplated construction by causing to be published as a Class I legal advertisement of the proposed public hearing on the ordinance or resolution approving the proposed construction and proposed changes to rates, fees and charges, if any, in compliance with the provisions of §59-3-1 *et seq.* of this code. The publication area for publication shall be all territory served by the political subdivision. If the political subdivision provides service in more than one county, publication shall be made in a newspaper of general circulation in each county that the political subdivision provides service.

83 (3) The public notice of the proposed construction shall state the scope of the proposed 84 construction; a summary of the current rates, fees and charges, and proposed changes to said 85 rates, fees and charges, if any; the date, time and place of the public hearing on the ordinance or 86 resolution approving the proposed construction and proposed changes to rates, fees and charges, 87 if any: and the place or places within the political subdivision where the ordinance or resolution 88 approving the proposed construction and proposed changes to rates, fees and charges, if any, 89 may be inspected by the public. A reasonable number of copies of the ordinance or resolution 90 shall be kept at the place or places and be made available for public inspection. The notice shall 91 also advise that interested parties may appear at the public hearing before the political subdivision 92 and be heard with respect to the proposed construction and the proposed rates, fees and charges, 93 if any.

94 (4) The ordinance or resolution on the proposed construction and the proposed rates, fees
95 and charges shall be read at two meetings of the governing body with at least two weeks
96 intervening between each meeting. The public hearing may be conducted prior to, or at, the
97 meeting of the governing body at which the ordinance or resolution approving the proposed
98 construction is considered on second reading.

99 (5) Enactment or adoption of the ordinance or resolution approving the proposed 100 construction and the proposed rates, fees and charges shall follow an affirmative vote of the 101 governing body and the approved rates shall go into effect no sooner than 45 days following the 102 action of the governing body. If the political subdivision proposes rates that will go into effect prior 103 to the completion of construction of the proposed project, the 45-day waiting period may be waived 104 by public vote of the governing body only if the political subdivision finds and declares the political 105 subdivision to be in financial distress such that the 45-day waiting period would be detrimental to 106 the ability of the political subdivision to deliver continued and compliant public services: Provided, 107 That, if the political subdivision is a public service district, in no event shall may the rate become

effective prior to the date that the county commission has entered an order approving or modifyingthe action of the public service district board.

110 (6) Rates, fees and charges approved by an affirmative vote of the public service district 111 board shall be forwarded in writing to the county commission with the authority to appoint the 112 members of the public service board of the public service district. The county commission shall, 113 within 45 days of receipt of the proposed rates, fees and charges, take action to approve, modify, 114 or reject the proposed rates, fees and charges, in its sole discretion. If, after 45 days, the county 115 commission has not taken final action to approve, modify, or reject the proposed rates, fees and 116 charges, the proposed rates, fees and charges, as presented to the county commission, shall be 117 effective with no further action by the board or county commission. In any event this 45-day period 118 may be extended by official action of both the board proposing the rates, fees and charges and 119 the appointing county commission.

120 (7) The county commission shall provide notice to the public by a Class I legal 121 advertisement of the proposed action, in compliance with the provisions of §59-3-1 *et seq.* of this 122 code, of the meeting where it shall consider the proposed increases in rates, fees and charges 123 no later than one week prior to the meeting date.

124 (8) A public service district, or a customer aggrieved by the changed rates or charges who 125 presents to the circuit court a petition signed by at least 750 or 25 percent of the customers served 126 by the public service district, whichever is fewer, when dissatisfied by the approval, modification, 127 or rejection by the county commission of the proposed rates, fees and charges under the 128 provisions of this subsection (I) may file a complaint regarding the rates, fees and charges 129 resulting from the action of, or failure to act by, the county commission in the circuit court of the 130 county in which the county commission sits: Provided, That any complaint or petition filed 131 hereunder shall be filed within 30 days of the county commission's final action approving, 132 modifying or rejecting such the rates, fees and charges, or the expiration of the 45 day period 133 from the receipt by the county commission, in writing, of the rates, fees and charges approved by

resolution of the board, without final action by the county commission to approve, modify or reject such the rates, fees and charges, and the circuit court shall resolve said complaint: *Provided, however*, That the rates, fees and charges so fixed by the county commission, or those adopted by the district upon which the county commission failed to act, shall remain in full force and effect, until set aside, altered or amended by the circuit court in an order to be followed in the future.

# ARTICLE 2H. POWER OF COMMISSION TO ORDER MEASURES UP TO AND INCLUDING THE ACQUISITION OF DISTRESSED AND FAILING WATER AND WASTEWATER UTILITIES.

### §24-2H-1. Short title.

- 1 This article shall be known and cited as the Distressed and Failing Utilities Improvement
- 2 <u>Act.</u>

### §24-2H-2. Legislative Findings.

- 1 (a) The provision of safe drinking water and the collection and treatment of wastewater
- 2 has resulted in a drastic reduction in the incidence of disease, increase in life expectancy, and
- 3 other major public health advancements.
- 4 (b) Development of water and wastewater infrastructure has advanced economic
- 5 development through increased production and productivity within West Virginia's economic
- 6 <u>sectors and commercial expansion geographically throughout the state.</u>
- 7 (c) A number of water and wastewater utilities face substantial capital investment needs
- 8 to maintain and replace aging infrastructure with limited financial resources.
- 9 (d) For some water and wastewater utilities, adequately addressing infrastructure needs
- 10 may adversely affect their ability to maintain reasonable rates and ability to borrow funds to
- 11 address such needs.

- 12 (e) Many water and wastewater utilities have experienced a loss of customers resulting
- 13 from decline in populations served which has created an additional rate burden on the remaining
- 14 population.
- 15 (f) Failure to timely address infrastructure needs has resulted in the inability of water and
- 16 <u>wastewater utilities to adequately serve customers and maintain regulatory compliance, thereby</u>
- 17 threatening human health and hindering economic growth.
- 18 (g) West Virginia needs a comprehensive plan to confront the financial, organizational,
- 19 and regulatory challenges faced by water and wastewater utilities in the state to ensure that all
- 20 citizens of West Virginia have access to safe drinking water and adequate and safe wastewater
- 21 treatment.

### §24-2H-3. Definitions.

- <u>A "distressed utility" is a water or wastewater utility, that for financial, operational or</u>
   <u>managerial reasons:</u>
- <u>(1) (A) Is in continual violation of statutory or regulatory standards of the Bureau for Public</u>
   <u>Health, the Department of Environmental Protection or the commission, which affect the water</u>
   <u>guality, safety, adequacy, efficiency or reasonableness of the service provided by the water or</u>
   <u>wastewater utility;</u>
- (B) Fails to comply within a reasonable period of time with any final, nonappealable order
  of the Department of Environmental Protection, Bureau for Public Health or the commission
  concerning the safety, adequacy, efficiency or reasonableness of service, including, but not
  limited to, the availability of water, the potability of water, the palatability of water or the provision
  of water at adequate volume and pressure and the collection and treatment of wastewater;
- (2) Is no longer able to provide adequate, efficient, safe and reasonable utility services; or
   (3) Fails to timely pay some or all of its financial obligations, including, but not limited to,
- 14 its federal and state tax obligations and its bond payments to the West Virginia Water
- 15 Development Authority, the United States Department of Agriculture (USDA) or other

- 16 bondholders; fails to maintain its debt service reserve; or fails to submit an audit as required by
- 17 its bond or loan documents or state law.
- 18 <u>"Failing water or wastewater utility" means a public utility that:</u>
- 19 (1) Meets the definition of a distressed water or wastewater utility; and either:
- 20 (2) Has not, after a reasonable time period, been stabilized and improved by corrective
- 21 measures put in place under §24-2H-4 of this code; or
- 22 (3) Has had the requirements of §24-2H-4 of this code suspended for good cause shown
- 23 by an order of the commission.
- 24 <u>"Capable proximate water or wastewater utility" means a public utility which regularly</u>
- 25 provides adequate, safe and reasonable service of the same type as the distressed utility and is
- 26 situated close enough to the facilities of a distressed utility that operational management is
- 27 reasonable, financially viable, and nonadverse to the interests of the current customers of the
- 28 <u>nondistressed utility.</u>

### §24-2H-4. Preparation of List of potentially unstable water and wastewater utilities.

- 1 Annually, the commission shall prepare a list of water and wastewater utilities that appear
- 2 to be financially unstable by reviewing annual reports, rate case filings and other financial data
- 3 available to it. Commission staff shall contact each utility placed on the list and provide advice
- 4 and assistance in resolving any financial instability or managerial or operational issues that are
- 5 <u>contributing to the utility's financial instability.</u>

# <u>§24-2H-5. Determination of whether a utility qualifies as a "distressed utility," "failing</u> <u>utility," or a "capable proximate utility".</u>

- 1 (a) In determining whether a utility is distressed or failing, the commission shall consider
- 2 the following factors:
- 3 (1) The financial, managerial and technical ability of the utility;
- 4 (2) The level of expenditures necessary to make improvements to the water or wastewater
- 5 <u>utility to assure compliance with applicable statutory and regulatory standards concerning the</u>

6	adequacy, efficiency, safety or reasonableness of utility service and the impact of those
7	expenditures on customer rates;
8	(3) The opinion and advice, if any, of the Department of Environmental Protection and the
9	Bureau for Public Health as to steps that may be necessary to assure compliance with applicable
10	statutory or regulatory standards concerning the adequacy, efficiency, safety or reasonableness
11	of utility service;
12	(4) The status of the utility's bond payments and other financial obligations;
13	(5) The status and result of any corrective measures previously put into place under §24-
14	2H-4 of this code; and
15	(6) Any other relevant matter.
16	(b) In determining whether a utility is a capable proximate utility, the commission shall
17	consider the following factors:
18	(1) The financial, managerial and technical ability of all proximate public utilities providing
19	the same type of service;
20	(2) Expansion of the franchise or operating area of the acquiring utility to include the
21	service area of the distressed utility;
22	(3) The financial, managerial, operational and rate demands that may result from the
23	current proceeding and the cumulative impact of other demands where the utility has been
24	identified as a capable proximate utility; and
25	(4) Any other relevant matter.
	§24-2H-6. Notice to distressed or failing utility and formal proceeding.
1	(a) A proceeding under this article may be initiated by the commission on its own motion,
2	or by the staff of the commission, or any other person or entity having a legal interest in the
3	financial, managerial or operational condition of the utility, by filing a petition with the commission.
4	In any such petition, the utility shall be named as the respondent. The commission shall include

5	as additional parties any capable proximate public and private utilities that may be able to acquire
6	the utility.
7	(b) The commission shall hold an evidentiary and public hearing(s) in the utility's service
8	area. The commission shall give notice of the time, place and subject matter of the hearing as
9	follows:
10	(1) A Class I legal publication in a qualified newspaper pursuant to §59-3-2(a) of this code
11	in the county or counties where the utility is located to take place no more than 10 days before
12	the date of the hearing;
13	(2) Issuance of a press release;
14	(3) Written notice by certified mail or registered mail to:
15	(A) The utility:
16	(B) The Consumer Advocate Division;
17	(C) Capable proximate public or private utility(s) that were made parties to the proceeding:
18	and
19	(D) The county commission if the utility is a public service district; or
20	(E) The municipality if the utility is owned and operated by the municipality.
21	(4) The utility shall give notice to its customers of the time, place and subject matter of the
22	hearing either as a bill insert or printed on its monthly bill statement as ordered by the commission.
23	(c) The public hearing shall be conducted to receive public comments, including, but not
24	limited to, comments regarding possible options available to bring the distressed or failing utility
25	into compliance with appropriate statutory and regulatory standards concerning actual or
26	imminent public health problems or unreasonable quality and reliability service standards. At the
27	evidentiary hearing, the commission shall receive evidence to determine if the utility is a
28	distressed or failing utility and whether a capable proximate utility should acquire the utility. If
29	there is more than one capable proximate utility, then sufficient evidence should be presented to

30 allow the commission to determine the appropriate capable proximate utility to acquire the

31 distressed or failing utility.

# §24-2H-7. Commission order for acquisition of failing utility; list of distressed and failing utilities to Legislature.

1 (a) Following the evidentiary hearing, the commission shall enter a final order stating 2 whether the utility is a distressed or failing utility and identifying the capable proximate utilities, if 3 any, as defined in §24-2H-3 of this code. If the commission determines that a utility is a distressed 4 utility, then the commission may make an order consistent with subsection (b) of this section. If 5 the commission determines that the utility is a failing utility, then the commission may order the 6 acquisition of the failing utility by the most suitable capable proximate water or wastewater utility, 7 if there are more than one. 8 (b) Before the commission may designate a water or wastewater utility as failing and order 9 acquisition by a capable proximate utility it shall determine whether there are any alternatives to 10 an ordered acquisition. If the commission determines that an alternative to designating a utility as 11 failing and ordering an acquisition is reasonable and cost effective, it may order the distressed 12 utility and, if applicable to the alternative a capable proximate utility, to implement the alternative. 13 Commission staff shall work with the utility to implement the alternative, as necessary. 14 Alternatives that the commission may consider include, but are not limited to, the following: 15 (1) Reorganization of the utility under new management or a new board, subject to the 16 approval of the applicable county commission(s) or municipal government; 17 (2) Operation of the distressed utility by another public utility or management or service 18 company under a mutually agreed arms-length contract; 19 (3) Appointment of a receiver to assure the provision of adequate, efficient, safe and 20 reasonable service and facilities to the public pursuant to §24-2-7(b) of this code; 21 (4) Merger of the water or wastewater utility with one or more other public utilities, subject 22

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to the approval of the applicable county commission(s) or municipal government;

- 23 (5) The acquisition of the distressed utility through a mutual agreement made at arms 24 length; and
- (6) Any viable alternative other than an ordered acquisition by a capable proximate utility.
   (c) The commission shall provide a list of utilities designated by a final order of the
   commission as a distressed or failing utility to the Legislature as part of its annual Management
   Summary Report beginning in the 2021 reporting period and annually thereafter. The commission
   shall provide the same list to the Water Development Authority and the Infrastructure and Jobs
   Development Council on or before January 31 of each year beginning in 2021.

# <u>§24-2H-8. Commission approval of operating agreement, acquisition price; rates for</u> <u>distressed and failing utilities; improvement plan; debt obligations; cost recovery.</u>

1 (a) After an order has been entered pursuant to §24-2H-4 of this code, the distressed utility 2 and acquiring utility shall file a petition with the commission under §24-2-12 of this code to 3 approve the necessary operating agreement if such alternative is directed by the commission. 4 After an order has been entered pursuant to §24-2H-7 of this code, the failing utility and acquiring 5 utility shall file a petition with the commission under §24-2-12 of this code, to approve the purchase 6 price of the acquisition. Where the parties are unable to agree on an acquisition price, the filing 7 may request that an evidentiary hearing be held so that the commission may determine the 8 acquisition price and any other issues related to the acquisition. The acquisition price must, at a 9 minimum, satisfy all outstanding loans, tax obligations, required grant repayment, liens and 10 indebtedness owed by the failing utility or the acquiring utility must agree to assume the 11 indebtednesses if legally permitted. The acquiring utility shall consult with the lenders or 12 lienholders regarding payment in full or the assumption, to the extent legally permissible, of any 13 outstanding obligations of the failing utility. 14 (b) The parties to an acquisition may propose to the commission other methods of

15 determining the acquisition price.

16 (c) As part of the proceeding, the acquiring utility may propose to the commission that it 17 be permitted for a reasonable period of time after the date of acquisition, to charge and collect 18 rates from the customers of the failing utility pursuant to a separate tariff which may be higher or 19 lower than the existing tariff of the distressed or failing utility or may allow a surcharge on both 20 the acquired and existing customers. A separate tariff or rate filing must be made by the acquiring 21 utility before the commission will consider any increase in rates or allow a surcharge to be placed 22 on the acquiring utility's acquired or existing ratepayers. 23 (d) As part of this proceeding, the acquiring utility shall submit to the commission for 24 approval a plan, including a timetable for bringing the failing utility into compliance with applicable 25 statutory and regulatory standards, including, but not limited to, plans for regionalization. The 26 acquiring utility shall have previously obtained the approval of the plan from the Department of 27 Environmental Protection and the Bureau for Public Health, as applicable and those agencies are 28 directed to use their full discretion in working towards long-term solutions that will support 29 compliance. The failing utility shall cooperate with the acquiring utility in negotiating agreements 30 with state and federal agencies, including, but not limited to, negotiation of hold harmless 31 agreements, consent orders or enforcement moratoria during any period of remediation. In addition, the failing utility shall cooperate with the acquiring utility in obtaining the consent of the 32 33 failing utility's and the acquiring utility's bondholder(s) to the acquisition. The acquiring utility must 34 present to the commission as part of its financing plan, documentation on how the failing utility's 35 indebtedness will be paid or assumed. 36 (e) A nonprofit acquiring public utility may seek grant funding from the Distressed Utilities Account established pursuant to §31-15A-9(i) of this code to repair, maintain and replace the 37 38 distressed water and wastewater utilities facilities as needed. A for-profit acquiring public utility 39 may seek below market loans pursuant to §31-15A-9(f) of this code to assist in repairing and

40 replacing failing water and wastewater utilities or its facilities as needed. The reasonably and

41 prudently incurred costs of the acquiring utility shall be recoverable in rates as provided in §24-

42 <u>2H-9 of this code.</u>

- 43 (f) If the distressed or failing utility is a public service district, then the commission shall
- 44 make a recommendation to the respective county commission(s) with regard to the acquisition of
- 45 <u>distressed or failing utilities as provided in §16-13A-2(a)(2) of this code. If the distressed or failing</u>
- 46 <u>utility is a municipal corporation, then the commission shall make a recommendation to the</u>
- 47 respective municipal council with regard to the acquisition of distressed or failing utilities as
- 48 provided in §8-12-17 of this code.
- 49 (g) The capable proximate utility may propose one or more of the cost recovery methods
- 50 or incentives set forth in §24-2H-9 of this code as part of its petition for approval from the
- 51 commission.

# §24-2H-9. Recovery of costs for acquisition, operation, repairs and improvements to distressed or failing utility facilities.

1 The commission may approve an appropriate and reasonable cost recovery mechanism 2 to allow the capable proximate utility to recover its acquisition costs and projected cost of service 3 of operating, maintaining and improving the facilities of the failing water or wastewater utility or its 4 net costs incurred for operating, maintaining and improving the distressed utility under an 5 operating agreement. The cost recovery mechanism may include a surcharge or surcharges on 6 both acquired and existing customers if approved by the commission in a separate rate or tariff 7 proceeding which shall be considered by the commission on an expedited basis without the need 8 for a full base rate proceeding. Rate increments and surcharges established pursuant to this 9 section shall be subject to adjustment on an annual basis to reflect changes in costs, additional 10 projected capital and operating costs and true-up of any over or under recoveries of costs. Cost 11 recovery mechanisms may also include:

(1) A surcharge above existing rates that allows recovery of additional incremental cost
 increases, net of contributions necessary to operate, maintain and improve the failing utility's
 service level to an acceptable level and into compliance with all applicable regulatory standards;
 (2) An acquisition adjustment to private for profit utilities as an incentive to acquire a failing
 utility:
 (3) An increased return on investment as an incentive to acquire a failing utility; or
 (4) Any other incentive method proposed by the acquiring utility if the method is

19 determined by the commission to be appropriate, reasonable and in the public interest.

## CHAPTER 31. CORPORATIONS.

# ARTICLE 15A. WEST VIRGINIA INFRASTRUCTURE AND JOBS DEVELOPMENT COUNCIL.

§31-15A-9. Infrastructure fund; deposits in fund; disbursements to provide loans, loan guarantees, grants and other assistance; loans, loan guarantees, grants and other assistance shall be subject to assistance agreements; West Virginia Infrastructure Lottery Revenue Debt Service Fund; use of funds for projects.

1 (a) The Water Development Authority shall create and establish a special revolving fund 2 of moneys made available by appropriation, grant, contribution or loan to be known as the "West 3 Virginia Infrastructure Fund". This fund shall be governed, administered and accounted for by the 4 directors, officers and managerial staff of the Water Development Authority as a special purpose 5 account separate and distinct from any other moneys, funds or funds owned and managed by the 6 Water Development Authority. The infrastructure fund shall consist of sub-accounts, as deemed 7 necessary by the council or the Water Development Authority, for the deposit of: (1) Infrastructure 8 revenues; (2) any appropriations, grants, gifts, contributions, loan proceeds or other revenues 9 received by the infrastructure fund from any source, public or private; (3) amounts received as 10 payments on any loans made by the Water Development Authority to pay for the cost of a project

or infrastructure project; (4) insurance proceeds payable to the Water Development Authority or the infrastructure fund in connection with any infrastructure project or project; (5) all income earned on moneys held in the infrastructure fund; (6) all funds deposited in accordance with §31-15B-4 of this code; and (7) all proceeds derived from the sale of bonds issued pursuant to §31-15B-1 *et seq.* of this code.

Any money collected pursuant to this section shall be paid into the West Virginia infrastructure fund by the state agent or entity charged with the collection of the same, credited to the infrastructure fund, and used only for purposes set forth in this article or §31-15B-1 *et seq.* of this code.

20 Amounts in the infrastructure fund shall be segregated and administered by the Water 21 Development Authority separate and apart from its other assets and programs. Amounts in the 22 infrastructure fund may not be transferred to any other fund or account or used, other than 23 indirectly, for the purposes of any other program of the Water Development Authority, except that 24 the Water Development Authority may use funds in the infrastructure fund to reimburse itself for 25 any administrative costs incurred by it and approved by the council in connection with any loan, 26 loan guarantee, grant or other funding assistance made by the Water Development Authority 27 pursuant to this article.

(b) Notwithstanding any provision of this code to the contrary, amounts in the infrastructure
fund shall be deposited by the Water Development Authority in one or more banking institutions: *Provided*, That any moneys so deposited shall be deposited in a banking institution located in this
state. The banking institution shall be selected by the Water Development Authority by
competitive bid. Pending the disbursement of any money from the infrastructure fund as
authorized under this section, the Water Development Authority shall invest and reinvest the
moneys subject to the limitations set forth in §31-18-1 *et seq.* of this code.

35 (c) To further accomplish the purposes and intent of this article and §31-15B-1 *et seq.* of
 36 this code, the Water Development Authority may pledge infrastructure revenues and from time to

37 time establish one or more restricted accounts within the infrastructure fund for the purpose of providing funds to guarantee loans for infrastructure projects or projects: *Provided*, That for any 38 39 fiscal year the Water Development Authority may not deposit into the restricted accounts more 40 than 20 percent of the aggregate amount of infrastructure revenues deposited into the 41 infrastructure fund during the fiscal year. No loan guarantee shall be made pursuant to this article 42 unless recourse under the loan guarantee is limited solely to amounts in the restricted account or 43 accounts. No person shall have any recourse to any restricted accounts established pursuant to 44 this subsection other than those persons to whom the loan guarantee or guarantees have been 45 made.

(d) Each loan, loan guarantee, grant or other assistance made or provided by the Water
Development Authority shall be evidenced by a loan, loan guarantee, grant or assistance
agreement between the Water Development Authority and the project sponsor to which the loan,
loan guarantee, grant or assistance shall be made or provided, which agreement shall include,
without limitation and to the extent applicable, the following provisions:

(1) The estimated cost of the infrastructure project or project, the amount of the loan, loan
guarantee or grant or the nature of the assistance, and in the case of a loan or loan guarantee,
the terms of repayment and the security therefor, if any;

(2) The specific purposes for which the loan or grant proceed shall be expended or the
benefits to accrue from the loan guarantee or other assistance, and the conditions and procedure
for disbursing loan or grant proceeds;

57 (3) The duties and obligations imposed regarding the acquisition, construction,
58 improvement or operation of the project or infrastructure project; and

(4) The agreement of the governmental agency to comply with all applicable federal and state laws, and all rules and regulations issued or imposed by the Water Development Authority or other state, federal or local bodies regarding the acquisition, construction, improvement or operation of the infrastructure project or project and granting the Water Development Authority

63 the right to appoint a receiver for the project or infrastructure if the project sponsor should default64 on any terms of the agreement.

(e) Any resolution of the Water Development Authority approving loan, loan guarantee,
grant or other assistance shall include a finding and determination that the requirements of this
section have been met.

68 (f) The interest rate on any loan to governmental, guasi-governmental, or not for profit 69 project sponsors for projects made pursuant to this article shall not exceed three percent per 70 annum. Due to the limited availability of funds available for loans for projects, it is the public policy 71 of this state to prioritize funding needs to first meet the needs of governmental, guasi-72 governmental and not for profit project sponsors and to require that loans made to for-profit 73 entities shall bear interest at the current market rates. Therefore, no loan may be made by the 74 council to a for-profit entity at an interest rate which is less than the current market rate at the time of the loan agreement, except in the case where a for-profit entity is seeking a loan from the 75 76 council to make repairs, replacements and improvements to an acquired failing utility as 77 designated by the Public Service Commission and defined in §24-2H-3 of this code. In those 78 cases, the for-profit entity shall pay an interest rate not to exceed three percent per annum or the rate set forth in this subsection for governmental, quasi-governmental and not for profit project 79 80 sponsors.

(g) The Water Development Authority shall cause an annual audit to be made by an independent certified public accountant of its books, accounts and records, with respect to the receipts, disbursements, contracts, leases, assignments, loans, grants and all other matters relating to the financial operation of the infrastructure fund, including the operating of any subaccount within the infrastructure fund. The person performing such audit shall furnish copies of the audit report to the commissioner of finance and administration, where they shall be placed on file and made available for inspection by the general public. The person performing such audit

shall also furnish copies of the audit report to the Legislature's Joint Committee on Governmentand Finance.

90 (h) There is hereby created in the Water Development Authority a separate, special 91 account which shall be designated and known as the "West Virginia Infrastructure Lottery 92 Revenue Debt Service Fund," into which shall be deposited annually for the fiscal year beginning 93 July 1, 2011, and each fiscal year thereafter, the first \$6 million transferred pursuant to §29-22-94 18d of this code and any other funds provided therefor: *Provided*, That such deposits and transfers 95 are not subject to the reservations of funds or requirements for distributions of funds established 96 by §31-15A-10 and §31-15A-11 of this code. Moneys in the West Virginia Infrastructure Lottery 97 Revenue Debt Service Fund shall be used to pay debt service on bonds or notes issued by the Water Development Authority for watershed compliance projects as provided in section 98 99 seventeen-b of this article, and to the extent not needed to pay debt service, for the design or 100 construction of improvements for watershed compliance projects. Moneys in the West Virginia 101 Infrastructure Lottery Revenue Debt Service Fund not expended at the close of the fiscal year do 102 not lapse or revert to the General Fund but are carried forward to the next fiscal year.

103 (i) The Water Development Authority shall establish a separate restricted account within 104 the infrastructure fund to be expended for the repair and improvement of failing water and 105 wastewater systems by nonprofit public utilities as recommended by the Council and supported 106 by recommendations from the Public Service Commission in accordance with the plan developed 107 under §24-2H-1 et seq. of this code. The restricted account shall be known as the "Distressed 108 Utilities Account". Annually, prior to any division of funds by congressional district, the council may 109 direct the Water Development Authority to transfer available funds from the infrastructure fund in 110 an amount not to exceed \$5 million to the restricted account. Notwithstanding the provisions of 111 §31-15A-10(b) of this code, the council may approve grants from this account for up to 100 112 percent of the cost of failing utility repairs, replacements and improvements and such grant along

- 113 with other grants awarded by the council may exceed 50 percent of the total project cost:
- 114 *Provided*, That at no time may the balance of the restricted account exceed \$5 million.

NOTE: The purpose of this bill is to provide the Public Service Commission with authority to order the acquisition of failing utilities and a variety of tools to assist distressed and failing utilities. It also: (1) Allows for an acquiring utility to recover costs associated with the acquisition of a failing utility and any costs associated with the repair, replacement or improvement of the failing utility facilities; (2) allows for profit entities to receive below market loans from the Water Development Authority to repair, replace and improve failing utilities; and (3) provides for grants up to 100 percent of the cost of repair, replacement, debt repayment, grant repayment, and improvement of a failing utility by a nonprofit public utility.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.